

Agenda
Glen Ellyn Village Board of Trustees
Monday, November 23, 2009
8:00 p.m. – Galligan Board Room

1. Call to Order
2. Roll Call
3. Pledge of Allegiance led by Becky Liubicich of the Animal Protection Club at Glenbard West High School.
4. Correspondence:
 - A. E-mail from Building and Zoning Official Joe Kvapil congratulating Plan Examiner Paula Moritz on passing the International Code Council certification exam, certifying Paula as a Building Plans Examiner.
 - B. E-mail from the president of the Churchill Condominium Association thanking members of the Police Department for their assistance in developing an alternate parking plan during the garage rehab project at the condominium.
 - C. October 30 letter from the Lisle Chief of Police thanking the Glen Ellyn Police Department for assisting with an investigation.
 - D. November 2 letter from the Wheaton Chief of Police thanking Glen Ellyn Police Officer Keith Duval for providing support to the Wheaton Police during an arrest.
5. Audience Participation
 - A. Recognition of Dan Anderson, recipient of the 2009 Studs Terkel Humanities Service Award, as a champion of the humanities in Glen Ellyn.
 - B. Proclamation congratulating Five Corners Cleaners for fifty years of service at the same Glen Ellyn location.
 - C. Proclamation congratulating the Glen Ellyn Pharmacy for fifty years of service to the Glen Ellyn community.
 - D. Other?
6. Consent Agenda

The following items are considered routine business by the Village Board and will be approved in a single vote in the form listed below:

- A. No Village Board Meeting minutes to review at this time.
- B. Total Expenditures (Payroll and Vouchers) - \$1,282,577.20.

The vouchers have been reviewed by Trustee Ladesic prior to this meeting.

- C. Motion to designate Trustee Thorsell as Village President Pro Tem for the four-month period from January through April 2010. (*Village Clerk Draths*)
- D. Motion to approve the recommendation of President Pfefferman that Robert Friedberg be appointed to serve on the Plan Commission for a term ending December 31, 2010. (*Village Clerk Draths*)
- E. Motion to waive Sections 8-1-11 (Street Obstructions), 8-1-12 (Merchandise on Street) and Sections 10-4-14(B)17, 10-4-15(B)14, 10-4-17.1(B)32, 10-4-17.2(B)25, 10-4-18(A)6 (Outdoor Merchandise and Promotional Activities) of the Village Code for the annual Holiday Walk event in the Central Business District. (*Administrative Analyst Schrader*)

The Holiday Walk activities are scheduled to occur in the Central Business District on Friday, November 27, 2009. The event opens the holiday shopping season with special activities including the arrival of Santa Claus at 6:00 p.m. at Main and Crescent, tree lighting festivities and other holiday treats.

- F. Motion to waive Sections 10-4-17.1(B) (Outside Promotional Activities) and 4-5-7 (Prohibited Signs) of the Village Code to permit the Downtown Glen Ellyn Alliance to host holiday activities in the Central Business District from December 5, 2009 through December 19, 2009. (*Administrative Analyst Schrader*)

The Downtown Glen Ellyn Alliance's holiday event activities are scheduled to include horse and carriage rides throughout the downtown, holiday carolers, valet parking and the appearance of Santa Claus and his elves.

- G. Motion to authorize the Village President to sign a Local Agency Agreement for Federal Participation with the Illinois Department of Transportation for the South Park Boulevard/Lambert Road Resurfacing Project. (*Public Works Director Caracci*)

The Village is eligible to receive up to \$775,000 in federal stimulus dollars to resurface Park Boulevard between Roosevelt Road and Buena Vista/Raintree Drive and a portion of South Lambert Road between Tallgrass and Woodcroft Roads. Implementation of ARRA-funded roadway work in DuPage County by local governments will be through construction projects let and administered by the Illinois Department of Transportation (IDOT). The Department requires that a Local Agency Agreement (LAA) for Federal Participation be executed to establish the terms and division of costs where federal monies are involved. The LAA is to be signed by the Village President and forwarded to IDOT for their approval and use.

The South Park/Lambert project is currently on target for the IDOT letting scheduled for January 15, 2010. Project construction will take place in the spring of 2010.

- H. Ordinance No. 5817-VC – an Ordinance of the Village of Glen Ellyn to Amend Title One (Administrative) Chapter 6 (Board of Trustees) of the Village Code.

This “housekeeping ordinance” amends several portions of the Village Code regarding Village Board Meetings, meeting times and Rules of Order.

- 7. Second and final reading of Ordinance No. 5818, an Ordinance for the Levy and Assessment of Taxes in the Amount of \$9,774,225 for the Fiscal Year Beginning May 1, 2009, and Ending April 30, 2010, of the Village of Glen Ellyn, DuPage County, Illinois.

Finance Director Jon Batek will present information related to the property tax levy for the Village of Glen Ellyn and the Glen Ellyn Public Library. Proposed property taxes for 2009 (collected in 2010) have been reviewed previously through the adoption of a Village Board Resolution on October 12th and a public hearing and first reading of the proposed property tax ordinance on November 9th.

- Note: The amount of this levy, as shown below, is reduced by \$340,420 to account for abatements which are presented in the next agenda item.

	<u>2008</u>	<u>2009</u>	\$ <u>Inc/(Dec)</u>	% <u>Inc/(Dec)</u>
<u>Village Property Taxes</u>				
Operations - Police	\$2,651,419	\$2,718,000	\$66,581	2.5%
Operations - Roads	934,308	979,000	44,692	4.8%
Bond Payments	<u>2,212,407</u>	<u>2,168,649</u>	<u>(43,758)</u>	<u>(2.0%)</u>
Total	\$5,798,134	\$5,865,649	\$67,515	1.2%
<u>Library Property Taxes</u>				
Operations	\$2,688,925	\$3,168,300	\$479,375	17.8%
Bond Payments	<u>390,686</u>	<u>399,856</u>	<u>9,170</u>	<u>2.3%</u>
Total	\$3,079,611	\$3,568,156	\$488,545	15.9%
<u>Total, Village and Library</u>				
Operations	\$5,340,344	\$5,886,300	\$545,956	10.2%
Operations–Capital	934,308	979,000	44,692	4.8%
Bond Payments	<u>2,603,093</u>	<u>2,568,505</u>	<u>(34,588)</u>	<u>(1.3%)</u>
Total	<u>\$8,877,745</u>	<u>\$9,433,805</u>	<u>\$556,060</u>	<u>6.3%</u>
	Abatements	<u>\$340,420</u>		
Total Property Tax Ordinance		<u>\$9,774,225</u>		

The following table shows the taxes paid to the Village and Library for 2008 taxes (paid in 2009) and an estimate of taxes to be paid for 2009 (due in 2010) by a resident owning property with a Market Value of \$500,000:

\$500,000 Property	2008 Taxes	Percent of total 2008 tax bill*	Estimated 2009 Taxes	% Change	\$ Change
Village	\$653.00	6.7%	\$660.84	+1.2%	+ \$ 7.84
Library**	\$346.83	3.6%	\$401.98	+15.9%	+ \$55.15
Total	\$999.83	10.3%	\$1,062.82	+6.3%	+ \$62.99

* For properties located within School District 41 boundaries.

** Does not include additional debt associated with proposed \$3 million bond sale.

8. Ordinance No. 5819, an Ordinance Directing the Application of Funds from Specified Sources to the Payment of Principal and Interest upon General Obligation Bonds, Series 2003, for the Fiscal Year 09-10 in the Amount of \$340,420.

Finance Director Jon Batek will present an ordinance that will reduce or abate property taxes for 2009 in the amount of \$340,420. This abatement relates to general obligation bonds sold in 2003 to finance the renovation of the Village Links 18-hole golf course. The bonds were issued with the full taxing authority of the Village to achieve lower borrowing costs; however, the debt service on the bonds will be paid from a transfer from golf revenues in the Recreation Fund. As a result, property taxes which are pledged as security on the bonds can now be cancelled or abated.

9. Ordinance No. 5820, an Ordinance for the Levy and Assessment of Taxes for the 2009 Tax Levy Year in the Amount of \$96,000 for the Village of Glen Ellyn Special Service Area Number 12.

Finance Director Jon Batek will present information related to a special property tax that applies only to property owners in portions of the Lambert Farms Subdivision who are located within the Special Service Area Number 12 taxing district.

This is the fourth of 20 annual property tax installments in the Lambert Farms Special Service Area to pay for the cost of constructing a sanitary sewerage collection system in this area of the Village which was previously served by private septic systems. These improvements were completed in the 2006 and 2007 construction seasons at a total cost of approximately \$1.5 million.

Special Service Area 12, which was established in 2006, will recover the Village's costs (which were financed through a low interest loan obtained from the Illinois EPA) over a 20-year period at a not-to-exceed tax rate of \$1.86 per \$100 of a property's equalized assessed value. The amount to be raised from the Special Service Area tax for 2009 is \$96,000, the same as amounts levied each of the previous three years.

10. Ordinance No. 5821, an Ordinance Providing for the Issuance of General Obligation Bonds (Taxable) Series 2009, of the Village of Glen Ellyn, DuPage County, Illinois, for Library Improvements, Authorizing the Execution of a Bond Order in Connection Therewith and Providing for the Levy and Collection of a Direct Annual Tax for the Payment of the Principal of and Interest on Said Bonds.

Finance Director Jon Batek will present information concerning the ordinance that approves the sale of \$3 million in General Obligation Library Bonds to provide necessary repairs to the Library facility. This proposal comes following a series of public informational meetings conducted by the Library in October and years of discussions concerning building construction and design issues that have led to advanced deterioration of the facility. This ordinance authorizes a competitive bond sale in an amount not to exceed \$3 million to be repaid over a term not to exceed 11 years. The competitive sale is anticipated to be completed during the first week of December

11. Finance Director Jon Batek will present information on ordinances that will complete the creation of two Special Service Area (SSA) taxing districts in the unincorporated areas to the north and south of the Village limits which are currently served by the Glen Ellyn Volunteer Fire Company.

These SSAs will result in an additional annual property tax levied on the properties (approximately 1,400 to the north and 800 to the south of Glen Ellyn's limits) contained within the boundaries of the SSAs, to pay for the cost of providing fire services that have previously been delivered without a proportionate financial contribution from property owners. The maximum tax rate for the SSAs is 25 cents per \$100 of assessed property value (about \$250 per year for a \$300,000 home), which is well below that of surrounding fire service districts.

A public hearing on each of the proposed SSAs was conducted on August 24, 2009 and continued to September 14, 2009, at which time all interested parties were permitted an opportunity to be heard on the proposal.

Following the conclusion of the public hearing, a 60-day period began which permitted impacted property owners the opportunity to file petitions objecting to the creation of the proposed SSAs. Upon expiration of the 60-day waiting period on November 13, 2009, one petition was submitted which contained an insufficient number of signatures needed to prevent establishing the north fire protection SSA.

Pending approval of final ordinances this evening, tax levy ordinances for 2009 will be prepared and presented for Village Board consideration at their December 14, 2009 meeting. The initial 2009 tax levies, using 2008 property assessed values, are estimated to result in a tax rate of 8.6 cents or less.

- A. Ordinance No. 5822, an Ordinance Establishing the North Glen Ellyn Fire Protection Special Service Area; and
- B. Ordinance No. 5823, an Ordinance Establishing the South Glen Ellyn Fire Protection Special Service Area.

12. Finance Director Jon Batek will present information on five ordinances that will complete the creation of a number of Special Service Areas (SSAs) to be situated in the Village's commercial areas. These SSAs, most of which were first created in 1991, were established to promote the revitalization of the Village's commercial districts and to support economic development activities and programs. Proceeds of annual SSA property tax levies have historically provided primary operational funding to the Glen Ellyn Economic Development Corporation.

The proposed continuation of these SSAs was initiated through the adoption of a number of ordinances on August 24, 2009 which defined their general purpose, established the proposed boundaries, identified the maximum tax rate which could be assessed, and set a date for a public hearing to review the proposed taxing districts.

A public hearing on each of the proposed SSAs was conducted on Monday, September 14, 2009 at which time all interested parties were permitted an opportunity to be heard on the proposal. Based on feedback received through the public hearing process, the Village Board made modifications to the proposed boundaries in some of the proposed districts which were approved by resolution on September 28, 2009.

Following the conclusion of the public hearing on September 14, a 60-day period began which permitted impacted property owners the opportunity to file petitions objecting to the creation of any of the proposed SSAs. Upon expiration of the 60-day waiting period on November 13, 2009, no petitions have been received. Pending approval of final ordinances this evening, tax levy ordinances for 2009 will be prepared and presented for Village Board consideration at their December 14, 2009 meeting.

- A. Ordinance No. 5824, an Ordinance Establishing Special Service Area Number 6 in the Central Business District of the Village of Glen Ellyn;
 - B. Ordinance No. 5825, an Ordinance Establishing Special Service Area Number 7 in a Portion of the Roosevelt Road Business District of the Village of Glen Ellyn;
 - C. Ordinance No. 5826, an Ordinance Establishing Special Service Area Number 9 in a Portion of the Roosevelt Road Business District of the Village of Glen Ellyn;
 - D. Ordinance No. 5827, an Ordinance Establishing Special Service Area Number 10 in the Stacy's Corners Business District of the Village of Glen Ellyn; and
 - E. Ordinance No. 5828, an Ordinance Establishing Special Service Area Number 11 in a Portion of the Roosevelt Road Business District of the Village of Glen Ellyn.
13. Motion to waive competitive bidding and approve a two-year Solid Waste Collection contract extension with Allied Waste Services of Elgin, Illinois, to be expensed to the FY 09-10 Residential Solid Waste Fund.

Administrative Analyst Kristen Schrader will present a possible contract extension to the current five-year contract with Allied Waste that expires on July 31, 2010. Following several months of discussion on the terms of the extension, both parties came to an agreement and are now prepared to move forward with the extended contract. All contract terms remain as previously agreed, excluding new payment terms, annual increase terms and the mechanical collection of recycling carts. This contract will extend the services of Allied Waste through July 31, 2012.

14. Motion to approve the purchase of 7,500 residential recycling carts from Rehrig-Pacific Company of Los Angeles, California at a unit price of \$37.45 for 65-gallon carts, for an approximate cost of \$280,875, to be expensed to the FY 09-10 Residential Solid Waste Fund.

Administrative Analyst Kristen Schrader will present a request for proposals solicited and received from four different companies based upon comments from various waste haulers. The Rehrig-Pacific proposal is recommended based on a variety of factors. One recycling cart will be distributed to each Glen Ellyn residential address in late December to be used as their primary recycling container for the weekly collection. It is expected that these recycling carts will be usable for a minimum of 10 years, with the purchase price including a 10-year warranty. The price also includes assembly and distribution of individual recycling carts by the cart supplier to all our individual Glen Ellyn residential addresses within 30 to 45 business days of placing the purchase order. Cash is available in the Village's Residential Solid Waste Fund for this purchase, derived primarily from recycling revenues, in addition to \$60,000 in grant funds received for this purchase from the Illinois Department of Commerce and Economic Opportunity.

15. Resolution No. 09-30, a Resolution Extending the Term of the Downtown Advisory Committee.

Planning and Development Director Staci Hulseberg will present information on the proposed extension of the term of the Downtown Advisory Committee for the purpose of evaluating and recommending a structure for a new downtown organization.

16. Motion to approve the Recreation Department user fee schedule for calendar year 2010.

Recreation Director Matt Pekarek will present information on this recommendation of the Recreation Commission and Recreation Department on the annual review of user fees for 2010, including green fees and other charges at the Village Links golf course. Staff conducted an analysis of the 2009 public golf market and recommends that existing green fees remain unchanged. A few new green fees are proposed. Additionally, motorized cart fees are proposed to increase by \$1 per rider. Driving range and resident card fees are proposed to remain unchanged. The Recreation Commission considered this fee schedule on October 21, 2009 and recommended its adoption (5-1). The Recreation Department operates the Village Links golf course, Panfish Park, and Lambert Lake Nature Preserve, including a 300-acre storm waste detention system, with the revenue generated by golf course user fees, without the use of any tax dollars.

17. Resolution No. 09-31, a Resolution Amending the 1988 Recreation Department Policy Statement.

Recreation Director Matt Pekarek will present information on this revision of the Policy Statement, which outlines the philosophy that guides the management of the Village Links and other recreational facilities. The Policy Statement establishes general quality standards for facilities and services, outlines methods whereby the golf course is made available to the public, and provides a basis for setting golf course user fees. This Policy Statement was last updated by the Village Board of Trustees on November 24, 2003.

18. Reminders:

- The next regular Village Board Workshop is scheduled for Monday, December 7, 2009 beginning at 7:00 p.m. in the Galligan Board Room of the Glen Ellyn Civic Center.
- The next Pre-Board meeting of the Glen Ellyn Village Board is scheduled for Monday, December 14, 2009 beginning at 7 p.m. in the Galligan Board Room of the Glen Ellyn Civic Center.
- The next Regular Village Board Meeting is scheduled for Monday, December 14, 2009 beginning at 8 p.m. in the Galligan Board Room of the Glen Ellyn Civic Center.

19. Other Business?

20. Motion to recess into Executive Session for purposes of discussing the appointment, employment, compensation, discipline, performance or dismissal of specific employees of the public body and potential land acquisition, adjourning thereafter without reconvening into open session.